Sr.	Section	Task	Implementation Department	Responsible Committee	Remark
1	Internally	A. While the Rakhine IDPs are adequately	Ministry of Border Affair	The Working	
	Displaced	resettled, there have been difficulties in		Committee for	
	Persons	resettling the Bengali IDPs. The	Rakhine State	Temporary	
	(IDP)	Rakhines have called for resettlement of	Government	Resettlement and	
	Situation	Bengali IDPs only after verification of		Reconstruction in the	
		their citizenship. However, it is	International	State	
		becoming extremely urgent to provide	Organizations		
	Temporary	the Bengali IDPs with access to safe and	_	The Working	
	Shelters	secure temporary shelters prior to the		Committee for	
	before the	monsoon season.		Coordination and	
	Monsoon			Cooperation with UN	
	Season.			Agencies and	
				International	
				Organizations	
	Resettlement.	B. There is a pressing need to address	Ministry of Border Affair	The Working	
		overcrowding in camps, provide access		Committee for	
		to clean water and sanitation, and take	Rakhine State	Temporary	
		necessary precautions against other risks	Government	Resettlement and	
		 such as outbreaks of disease – that can 		Reconstruction in the	
		arise during the monsoon season at the	International	State	
		Bengali IDP camps.	Organizations		
	Reopening of	C. Schools should be reopened and access	Ministry of Border Affair	The Social and	
	Schools.	to education provided for students living		Economic	
		in Bengali IDP camps.	Rakhine State	Development Working	
			Government	Committee	
			International		
			Organizations		

Food		A concerted effort is needed to plan and	Ministry of Border Affair	The Working Committee for
Security and		prepare for longer-term food security,	D 11: G	
Malnutrition.		meet immediate food shortages, and	Rakhine State	Coordination and
		address malnutrition.	Government	Cooperation with UN
				Agencies and
			International	International
			Organizations	Organizations
				The Social and
				Economic
				Development Working
				Committee
Livelihoods.	E.	The Government shoulders the	Ministry of Border Affair	The Social and
		responsibility to meet the basic needs of	-	Economic
		the IDP populations until their	Rakhine State	Development Working
		livelihoods are restored. It is vital,	Government	Committee
		therefore, to consider all possible means		
		to revitalize the livelihoods of the IDP	International	The Working
		populations.	Organizations	Committee for
		r - r	8	Coordination and
				Cooperation with UN
				Agencies and
				International
				Organizations
				Organizations
				The Working
				Committee for
				Drawing Long-Term
				Strategic Plans
Permanent	Б	The Government should plan and	Ministry of Dordon Affair	
		•	Ministry of Border Affair	The Working
Settlement.		prepare strategies to settle the IDPs	D 11: G	Committee for
		permanently when law and order is	Rakhine State	Drawing Long-Term

		restored in the state.	Government	Strategic Plans
			International Organizations	
2	Social	A. Currently, there is a disconnect in the	Rakhine State	The Working
	Kaman	communication channels between the	Government	Committee for
	Ethnic Group	Rakhine and Bengali populations.		Temporary
	Issue.	Certain Rakhine leaders – relying on the		Resettlement and
		inflamed tensions and a renewed sense		Reconstruction in the
		of prejudice - have urged, and even		State
		taken steps to prevent, the Rakhine		
		public from conducting social and		The Security and Law
		economic interactions with the Bengali		Enforcement Working
		population. As a result of this "social		Committee
		and economic blockade", members of		
		the Kaman ethnic group, who have		
		traditionally worked in the education		
		and communication sectors of the civil		
		service, are also trapped in the IDP camps. The Government should take		
		immediate action to meet the Kaman		
		ethnic group's demand to restore their		
		freedom of movement.		
	Population	B. One factor that has fuelled tensions	Ministry of Immigration	The Immigration and
	Growth.	between the Rakhine public and Bengali	Transity of miningiation	Citizenship Review
	Oro will.	populations relates to the sense of	Rakhine State	Committee
		insecurity among many	Government	
		Rakhinesstemming fromthe rapid		The Social and
		population growth of the Bengali	Na Sa Ka (Border	Economic
		population, which they view as a serious	Immigration Head	Development Working
		threat. If, as proposed, family-planning	Quarter)	Committee
		education is provided to the Bengali		
		population, the Government should		

		refrain from implementing non-voluntary measures which may be seen as discriminatory or that would be inconsistent with human rights standards.	
	Social Integration.	C. When reviewing the cases of Bengalis who are eligible to become citizens, the Government should screen for their ability to fully integrate into society by testing their knowledge of the country, local customs, and language. At the same time, the Government should make available educational resources that will provide information about the country's culture, traditional dress and practices, and social norms to those wanting to become citizens. Ministry of Immigration Ministry of Immigration Ministry of Immigration Ministry of Immigration	The Immigration and Citizenship Review Committee The Social and Economic Development Working Committee
	Formation of Truth-Finding Committee.	D. On a broader level, the Government should form a Truth-Finding Committee to determine the root causes of sectarian violence between the Buddhist and Islamic communities. One of the Committee's priorities should be to find ways to prevent as well as overcome future conflict, and if necessary, delegations from this Committee should be sent to interested countries to discuss their findings.	The Working Committee for Restoration of Stability, Peace and Rule of Law
3	Citizenship	A. The Government should immediately address the citizenship claims of the Bengalis. They will be able to live and coexist with the other citizens only when they themselves become citizens. Ministry of Immigration Ministry of Home Affairs only address the citizens only when they themselves become citizens.	The Immigration and Citizenship Review Committee

		Likewise, they will take more interest in the recent developments in the country and live as responsible citizens only when they become citizens and can enjoy the rights and responsibilities of other citizens.	Government	
		B. The Government should address the citizenship claims of the Bengalis in a transparent and accountable manner. In dealing with stateless individuals, the Government should do so in accordance with existing laws and international norms. The government should arrange citizenship ceremonies to commemorate those who become new citizens.	Ministry of Immigration Ministry of Home Affairs Rakhine State Government	The Immigration and Citizenship Review Committee
4	Economy	A. The majority of the people living in Rakhine State rely on resource-based economic activity such as agriculture and fisheries for their livelihoods, primarily due to their lack of economic opportunities and low individual productivity. There are ways to improve their earning power and benefit the state, for example with regards to agricultural development in northern Rakhine State, there is a need to distribute and grow high-grade paddy as well as high-yield paddy.	Ministry of Agriculture and Irrigation Rakhine State Government	The Social and Economic Development Working Committee
		B. The Government will have to meet the basic needs of non-citizens if they are denied livelihoods. If there is no improvement in their situation, poverty and discontent will lead to further	Ministry of Energy Ministry of Electricity Ministry of Border	The Social and Economic Development Working Committee

	unrest. The responsible administrative	Affairs	The Working
	authorities and civil society groups		Committee for
	should work together to: rebuild homes	Rakhine State	Drawing Long-Term
	and revitalize communities; provide	Government	Strategic Plans
	access to water and electricity; improve		
	communication; promote economic		The Working
	activity and cooperation between		Committee for
	diverse groups; and encourage good		Temporary
	economic practices. In the strategic port		Resettlement and
	area of Kyaukphyu, there is a danger of		Reconstruction in the
	fostering local resentment or		State
	misunderstanding against the		
	Government if the township is unable to		
	utilize at least a portion of the natural		
	gas from Kyaukphyu offshore		
	development to supply electricity to the		
	Kyaukphyu area.		
	C. Hotel and tourism industry development	Related Ministries	The Social and
	should be promoted in Rakhine State,		Economic
	because it is steeped in colourful history	Rakhine State	Development Working
	and is well-endowed with fine beaches	Government	Committee
	and natural beauty. Other areas of		
	economic development may include:		The Working
	boat building shipyards; energy sector;		Committee for
	fisheries and cold storage facilities;		Drawing Long-Term
	Cutting, Making and Packing (CMP)		Strategic Plans
	activities; shrimp farming; hotel and		
	tourism; and recreational parks.		
	D. The Government should also consider	Related Ministries	The Social and
	ways to provide access to low-interest		Economic
	loans that could have a big impact on	Rakhine State	Development Working
	local social and economic activity.	Government	Committee

5	Health	A. There is an urgent need for access to	Ministry of Health	The Working
		clean water and sanitation in the IDI	Ţ	Committee for
		camps.	Rakhine State	Temporary
		r	Government	Resettlement and
				Reconstruction in the
			INGOs and NGOs	State
				The Working
				Committee for
				Coordination and
				Cooperation with UN
				Agencies and
				International
				Organizations
		B. While those living in Rakhine State are	Ministry of Health	The Working
		unlikely to suffer from hunger and	1	Committee for
		starvation, inadequate nutritiona	l Rakhine State	Coordination and
		resources may lead to cases o	f Government	Cooperation with UN
		malnutrition among young children.		Agencies and
			INGOs and NGOs	International
				Organizations
		C. The government must make a priority o		The Working
		providing screening and treatment fo		Committee for
		post-traumatic stress and other menta		
		health conditions experienced by the	Government	Cooperation with UN
		IDPs.		Agencies and
			INGOs and NGOs	International
				Organizations
				The Working
				Committee for
				Restoration of

				Stability, Peace and Rule of Law
6	Education	A. While the majority of the schools close amid sectarian violence last year hav	•	The Social and Economic
		been reopened for the Rakhine IDPs, th	e Rakhine State	Development Working
		schools for the children living i Bengali IDP camps remained closed for		Committee
		the 2012-2013 school year. Th		The Working
		government should plan to reopen thes	e	Committee for
		schools prior to the 2013-2014 school	1	Coordination and
		year.		Cooperation with UN
				Agencies and
				International
				Organizations
		B. The schools with a mixed population of		The Security and Law
		Rakhine and Bengali students have see		Enforcement Working
		a sharp fall in attendance due to securit		Committee
		concerns. It is critical to establish an	d Government	
		maintain security at these schools.		
			INGOs and NGOs	
		C. The teachers who are assigned t		The Social and
		schools in the Bengali villages and th		Economic
		areas where the Rakhine and Benga		Development Working
		populations are in close proximity t		Committee
		each other are fearful to return to thes		
		schools. Therefore, it is critical to state	f INGOs and NGOs	
		these schools with local teachers.	Minister of Education	The Coniel and
		D. The Government should immediatel	·	The Social and
		review the curricula of all religiou		Economic Dayslanment Working
		schools and remove any inflammator	.	Development Working Committee
		texts and teachings to better promote sense of national pride and mutua		Committee
		understanding between communities.		The Working
		understanding between communities.	ı Government	The Working

	is of critical importance to teach citizenship and provide civic education to all children throughout Rakhine State.		Committee for Drawing Long-Term Strategic Plans
	E. The Government should promote literacy programs (i.e. 3R programs) for the Bengali population to learn how to read, write and speak the Myanmar language.	Ministry of Education Rakhine State Government	The Social and Economic Development Working Committee The Working Committee for Coordination and Cooperation with UN Agencies and International Organizations
	F. The Government should develop strategies and guarantees to establish and maintain security at schools with a mixed population of Rakhine and Bengali students as well as address the security concerns of teachers at schools in isolated areas.	Ministry of Education Rakhine State Government INGOs	The Security and Law Enforcement Working Committee The Working Committee for Restoration of Stability, Peace and Rule of Law The Social and Economic Development Working Committee
	G. In order for communities to coexist peacefully, it is important to transcend	Ministry of Education	The Security and Law Enforcement Working

		past racial prejudices and hatred through special education programs aimed at changing the mindset and promoting mutual understanding. The Government should develop plans to establish an FM Radio Station to broadcast these educational programs in the local languages as well as consider the future establishment of a TV Channel with similar aims.	Government	Committee The Working Committee for Drawing Long-Term Strategic Plans The Social and Economic Development Working Committee
7	Religion	A. Moderate Muslim leaders from Yangon and Mandalay should be encouraged to lead the reform efforts in the Islamic religious schools in Rakhine State, especially in place of more extremist elements.	Ministry of Religion Rakhine State Government	The Working Committee for Drawing Long-Term Strategic Plans
		B. The Government should facilitate and organize interfaith dialogue meetings between representatives of all religions to promote mutual understanding and foster respect between Buddhist and Muslim communities.	Ministry of Religion Rakhine State Government	The Working Committee for Drawing Long-Term Strategic Plans
		C. The Government should engage with and regulate religious schools that teach extremism and incite violence. To better promote mutual understanding, the Government should form a governing body comprised of religious educators, including the Mullahs, or religious leaders, to develop and teach a tolerant curricula at these religious schools.	Ministry of Religion Rakhine State Government	The Social and Economic Development Working Committee The Working Committee for Drawing Long-Term Strategic Plans

		D. The Government should conduct a review and inspection of all religious institutions within the Rakhine State, including Buddhist monasteries, Islamic mosques, Christian churches, Hindu temples, and individuals whose livelihoods depend on advancing religious beliefs. The Ministry of Religious Affairs should issue necessary permits only after determining that these institutions and individuals are operating within the legal framework to carry out their intended purpose.	Ministry of Religion Rakhine State Government	The Working Committee for Restoration of Stability, Peace and Rule of Law
8	INGO and LNGO Interaction	A. The Government, before cooperating with any international institutions or organizations on the Rakhine issue, should first ascertain the appropriateness of the proposed interaction in the local and national contexts, as well as take into consideration the attitudes, viewpoints and opinions of the general public.	Cabinet	The Working Committee for Coordination and Cooperation with UN Agencies and International Organizations
		B. The Government, the donor organizations, and the local experts and leaders should discuss and work together to revitalize the communities affected by the conflict. It is important for all parties involved to share the necessary information to ensure that the revitalization and humanitarian assistance programs are carried out in a transparent and accountable manner.	Union Government Rakhine State Government INGOs, NGOs and CBOs	The Working Committee for Coordination and Cooperation with UN Agencies and International Organizations The Working Committee for

			Drawing Long-Term Strategic Plans
		C. The National Government should lead concerted effort of local government	The Working Committee for
		NGOs, community-based organizations	Coordination and
		and other stakeholders in providing assistance to and revitalizing Rakhing	Cooperation with UN Agencies and
		State. Working together will help build	International
		mutual trust and understanding, aid in	Organizations
		the development of strategies and	The Westing
		programs that meet internationa standards, and strengthen cooperation	The Working Committee for
		between various entities during the	Drawing Long-Term
		implementation phase.	Strategic Plans
9	Security and	A. The Government should learn from	The Working
	Administrati	other conflicts and establish a Conflic	Committee for
	on	Management Center that has the authority to gather accurate data on the	Drawing Long-Term Strategic Plans
		root causes of the conflict, develop	Strategie i ians
		appropriate courses of action to tackle	
		the conflict, and prepare strategies to	
		revitalize the conflict areas.	TT1
		B. To diffuse future crises before the occur, the Government should establish	The Working Committee for
		an Early Warning System to obtain	Drawing Long-Term
		timely and accurate information	Strategic Plans
		monitor the situation on the ground, and	
		carry out necessary precautionary	
		measures. Since there is still a risk o	The Working
		continuing conflict in the Rakhine State the Government should maintain the	Committee for Restoration of
		current levels of security personnel	Stability, Peace and
		There is also a need to strengther	Stability, I cace and

cooperation among various entities within the security apparatus. In addition, the Government should establish a Special Intelligence Team composed of both the military and civilian law enforcement personnel to safeguard against potential extremist action.		Rule of Law The Security and Law Enforcement Working Committee The Working Committee for Temporary Resettlement and Reconstruction in the State
C. The Government should facilitate and organize community dialogues that bring together leaders and representatives from Rakhine and Bengali populations to determine the conditions under which the two communities can coexist peacefully. The Government's role in this should be limited to supportive and facilitative functions. The Government should also establish a Task Force composed of moderate leaders from both communities for this initiative.	President Office	The Working Committee for Drawing Long-Term Strategic Plans
D. The Government and local civil society organizations should take the lead in organizing the community dialogues. International organizations wanting to facilitate these meetings must appear	President Office	The Working Committee for Drawing Long-Term Strategic Plans

	impartial and be acceptable to both communities or else they risk			
	antagonizing one or both communities.		TT1 XX 1:	
	E. The current conditions in Rakhine State		The Working	
	call for a temporary separation of		Committee for	
	Rakhine and Bengali communities.		Restoration of	
	While keeping the two communities		Stability, Peace and	
	apart is not a long-term solution, it must		Rule of Law	
	be enforced at least until the overt			
	emotions subside. Those who break the			
	law during this period must be		The Security and Law	
	prosecuted in accordance with the law.		Enforcement Working	
			Committee	
			The Working	
			Committee for	
			Temporary	
			Resettlement and	
			Reconstruction in the	
			State	
	F. Rakhine State shares a land and	Union Government	The Security and Law	
	maritime border with Bangladesh,		Enforcement Working	
	which is densely populated. Its	Rakhine State	Committee	
	possesses a coastline that stretches along			
	the Bay of Bengal and serves as a		The Working	
	gateway to the Indian Ocean, making its		Committee for	
	geographic location important both for		Restoration of	
	trade and national security. The		Stability, Peace and	
	Government should strengthen its navy		Rule of Law	
	and establish a Maritime Police Force to			
	safeguard its coastline and protect its		The Immigration and	
	territorial waters. The combined security		Citizenship Review	
	forces should be placed under the		Committee	

	supervision of a commander. The Government should also formulate a		The Working	
			The Working Committee for	
	national security strategy on the basis of			
	holistic and preventative approaches and		Drawing Long-Term Strategic Plans	
l	paradigms.	President Office	<u> </u>	
	As Bangladesh will hold elections this	President Office	The Security and Law	
	December, it is advisable to monitor the	Hair Community	Enforcement Working Committee	
	developments in that country as well as	Union Government	Committee	
	the conditions near the Myanmar border.		Til XX	
	In December 2012, soldiers from the		The Working	
	army corps of engineers were ambushed		Committee for	
	and killed by militant elements		Drawing Long-Term	
	operating out of Bangladesh while		Strategic Plans	
	constructing a fence along the border.			
	The Commission has also received			
	reports of other disturbing activity along the border. The Government should take			
	necessary precautionary measures by			
	strengthening emergency security plans			
	and increasing the security personnel			
	along the border.	D 11 + Off	TP1 XX7 1 '	
	Under the current conditions, the Border	President Office	The Working Committee for	
	Security Force (Na-Sa-Ka) should	и . С		
	continue to perform administrative	Union Government	Restoration of	
	duties along the border areas. However,		Stability, Peace and	
	the Border Security Force should focus		Rule of Law	
	its energies on restoring law and order		TTI C '. IT	
	in these areas and refrain from		The Security and Law	
	infringing on the rights of the general		Enforcement Working	
l II	public under existing laws. Even when		Committee	
	interacting with those who break the			
	law, the Border Security Force			
	personnel should follow due process and			

	act within the legal framework. The Border Security Force personnel mus avoid unlawful acts and act in their professional capacity. If any Borde Security Force personnel act extra judicially they should also be prosecuted in accordance with the law.		
	I. The Government should establish a professional riot control force to restore law and order in times of conflict. The riot control force should be well prepared, equipped, and trained in physical, psychological, and technical aspects of conflict resolution. It should be given authority to act as soon as a conflict occurs. The complex and sensitive nature of the conflict in Rakhine State necessitates conflict sensitivity training for the security personnel tasked with restoring law and order. It is equally important to provide conflict sensitivity training to military or Tatmadaw, units that may be deployed in conflict areas.	Union Government	The Security and Law Enforcement Working Committee
	J. The Government should double the strength of the Tatmadaw, the police force, intelligence personnel, and Borde Security Force (Na-Sa-Ka) personne assigned to Rakhine State to control and prevent further violence in Rakhine State. The security and emergency response personnel must carry out their duties lawfully and those who break the	Union Government	The Security and Law Enforcement Working Committee

	law must be held accountable under existing laws.			
	K. According to Sittwe residents, there has been very little presence and participation on the part of the Union Level Ministries in responding to the conflict in Rakhine State. Specifically, there is a need for the ministries of Relief and Social Welfare, Home Affairs, and Border Affairs to play expanded roles in responding to the crisis. The need for the union-level involvement is even more pronounced when taking into consideration the limitations of the Rakhine State Government to act effectively.	Union Government	The Working Committee for Drawing Long-Term Strategic Plans	
	L. The Government may face accusations of prejudice and unfairness if the administrative and security personnel tasked with management and rule of law implementation are mainly of Rakhine ethnic origin. The government should strive towards a diverse staff in the administrative and security sectors in the Rakhine State.	President Office Union Government Rakhine State Government	The Working Committee for Drawing Long-Term Strategic Plans The Security and Law Enforcement Working Committee	
	M. A major factor contributing to the difficulty in establishing rule of law and restoring order in Rakhine State is the chronic understaffing at the departments of general administration, immigration, corrections, and the judiciary, making them ineffective as a result. Specifically, the difficulties in restoring law and	Union Government Rakhine State Government	The Working Committee for Drawing Long-Term Strategic Plans The Security and Law Enforcement Working Committee	

order in Maungdaw, a flashpoint for inter-communal tensions, can be attributed to the instigators outnumbering the security personnel. In particular, the departments of immigration, general administration, and religious affairs must be restructured and strengthened so that they can carry out their duties effectively at the grass-root level.		
N. The natural geography and relatively poor infrastructure of Rakhine State makes quick responses a challenge. The Government should make transportation infrastructure a priority and construct roads and bridges to provide easy access to remote areas.	Union Government Ministry of Construction Ministry of Border Affairs Rakhine State Government	The Working Committee for Drawing Long-Term Strategic Plans The Social and Economic Development Working Committee
O. The officials who are responsible for preventing violence and restoring law and order should be entrusted also with the authority to take legal and security measures that they deem necessary. The government should also provide such officials with all the assistance and support they need.	Union Government Rakhine State Government	The Working Committee for Restoration of Stability, Peace and Rule of Law The Security and Law Enforcement Working Committee
P. The Border Security Force (Na-Sa-Ka) is made up of four different governmental agencies and is placed under the command of the Tatmadaw. The government should review and	President Office Union Government Rakhine State	The Security and Law Enforcement Working Committee

	reform the structure and function of the	Government	Committee for
	Border Security Force to create an		Drawing Long-Term
	environment in which all participating		Strategic Plans
	agencies can work well together.		
	Although some people in local areas		
	noted that the performance of the Border		
	Security Force has improved to some		
	extent in the wake of violence, the		
	coordination and cooperation among the		
	participating agencies remains weak.		
	Given the emergency situation in		
	Rakhine State, all security forces except		
	the armed forces should answer to the		
	Chief Minister of the state. In order to		
	restore law and order effectively, all		
	security forces must work closely with		
	the officials responsible for civil		
	administration. Up to now, it has been		
	found that security forces take orders		
	only from the relevant line ministries of		
	•		
	the union-level government and do not		
	follow the instructions and requests		
	from the state government until they		
	receive authorization from their		
	ministerial superiors. There is a need for		
	a mechanism that will require all		
	security forces to work closely with the		
	State government in undertaking needed		
	action.	D 11 000	
	Q. Coordination and cooperation with the	President Office	The Security and Law
	Bangladesh Government is essential to	D 11.	Enforcement Working
	tackle migration problems originating	Rakhine State	Committee
	from Bangladesh. Likewise, border	Government	

		conflicts will require the involvement of the Bangladesh Government. In this respect, there is a need for improve bilateral communications between the Myanmar Government and the Bangladesh Government.		The Working Committee for Drawing Long-Term Strategic Plans The Working Committee for Restoration of Stability, Peace and Rule of Law
				The Immigration and Citizenship Review Committee
10	Rule of Law	A. Citizens and non-citizens who reside in Rakhine State have little awareness and knowledge of the Constitution, existing laws, administrative rules and regulations, and ordinances. It is vitated for all inhabitants to be informed of the laws so that they can enjoy protection under these laws. It is also important to	Rakhine State Government	The Working Committee for Restoration of Stability, Peace and Rule of Law The Working Committee for
		organize regular legal capacity building seminars and initiatives — possibly during each summer break - with the help and cooperation of the Rakhin State governmental agencies, student from Sittwe University, the Myanma Bar Council, and law students from Yangon University.		Drawing Long-Term Strategic Plans
		B. The Government should make it illegated for any political organization of individual to exploit the sectarian dividual	r	The Working Committee for Drawing Long-Term

		in Rakhine State for their own benefit or to inflame tensions.		Strategic Plans
				The Working Committee for
				Restoration of
				Stability, Peace and Rule of Law
		C. In line with rule of law promotion	Rakhine State	The Working
		efforts, when prosecuting those who	Government	Committee for
		break the law, the Courts should		Restoration of
		guarantee their due process rights; not		Stability, Peace and
		distinguish them based on their race,		Rule of Law
		religion or ethnicity; and treat them		
		equally before the law. In addition, laws		
		and regulations related to public safety		
		and restoration of order should be		
		circulated widely to the general public		
		in Rakhine State.		
		D. The Government must take firm action	Union Government	The Working
		against any group or individual inciting	D 11: G	Committee for
		or instigating conflict or violence on the	Rakhine State	Restoration of
		basis of race, religion, language, or	Government	Stability, Peace and Rule of Law
		culture. The existing criminal laws must		Rule of Law
		be applied and enforced effectively to not only punish those who break these		
		laws, but to serve their deterrent		
		purpose. Also, new legislation		
		concerning such issues should also be		
		promulgated from time to time as the		
		need arises.		
11	Peaceful	A. While the citizenship status of some of	Union Government	The Security and Law
	Coexistence	the Bengalis living in the Rakhine State		Enforcement Working
			Rakhine State	9

Government and civil society organizations must protect their human rights and ensure that their security and basic needs are met. Government entities should also acknowledge the basic human rights of undocumented and illegal immigrants and deal with them in a transparent manner under existing laws.	Government	The Immigration and Citizenship Review Committee The Working Committee for Restoration of
Caisting laws.		Stability, Peace and Rule of Law
B. The Government must enable Bengalis who have become Myanmar citizens the	Union Government	The Working Committee for
opportunity to enjoy all rights associated with citizenship. The Government has the authority to infringe on the rights of	Rakhine State Government	Restoration of Stability, Peace and Rule of Law
all citizens in times of emergency and for national security, but it must do so		The Security and Law
lawfully. If the Government can fully safeguard the rights of individuals even in times of crisis, it would avoid many unwanted criticisms.		Enforcement Working Committee
C. The Government must safeguard the security and human rights of all people when responding to sectarian violence	President Office Union Government	The Working Committee for Restoration of
in Rakhine State. The Government under law may restrict the rights of certain individuals or groups when their actions affect national security concerns.	Rakhine State Government	Stability, Peace and Rule of Law
However, the Government must first ascertain that the threat to national security exists, and must recognize that it bears the burden to demonstrate that		The Security and Law Enforcement Working Committee

	these unlawful actions amount to national security threats.		
	D. It is critical to strengthen existing judicial and other dispute-resolution mechanisms within Rakhine State so they can serve their intended purpose of solving problems within the law The	President Office Union Government Rakhine State	The Working Committee for Restoration of Stability, Peace and Rule of Law
	Rakhine and Bengali populations will turn to these institutions to solve their disputes only when such institutions are properly functioning.	Government	The Working Committee for Drawing Long-Term Strategic Plans
	E. One issue that has undermined peaceful coexistence between Rakhine and other groups in Rakhine State is the concern expressed by many members of the Rakhine public about recent rapid growth of the Bengali population. This has fuelled insecurity among some Rakhines. On top of the widely-held belief that all Bengalis are illegal immigrants, such sentiments have	President Office Union Government Rakhine State Government INGOs and NGOs	The Working Committee for Coordination and Cooperation with UN Agencies and International Organizations The Working
	driven the feeling among Rakhine groups that they must act to prevent the Bengali population taking over RakhineState. According to many Rakhines, the implementation of family planning programs amongst Bengali communities would go some way to mitigating such concerns and would support the goal of peaceful coexistence. While family planning education should be provided to the Bengali population,		Committee for Drawing Long-Term Strategic Plans The Social and Economic Development Working Committee

		the Government and other civil society organizations should refrain from implementing mandatory measures which could seem unfair and abusive In addition, any mandatory measures could be used by some elements of the Bengali population to stir up instability within the Rakhine State. Moreover past efforts to outlaw the practice o polygamy among Bengali men have had little impact. Until the curren Government came to power in early 2011, Bengali residents did not have the right to marry without loca administrative approval. Not only did this requirement provide a loophole for corruption, it had little practical impact. The majority of the Bengali population marry in secret without the necessary administrative approval and children born under these circumstances remain unregistered. Currently, the number of unregistered children is estimated a 60,000 and this number can have significant consequences in determining population growth and density. The Government should take lessons from Pakistan and other Islamic countries that have implemented educational and legal measures in this regard.		
12	Media	A. The communal violence in Rakhine State has drawn both national and	The Working Committee for	
		international media attention	Drawing Long-Term	

	Government authorities must be vigilant	Union Government	Strategic Plans
	and avoid exacerbating the situation either by words or action when briefing	Rakhine State	
	the media or interacting with	Government	
	international organizations. For		
	example, Government authorities should		
	not readily discount the presence of		
	illegal immigrants in Rakhine State,		
	since such statements could provoke		
	further insecurity among the Rakhine		
	population. Instead, the Government		
	should make clear its intention to take		
	decisive action against all illegal		
	immigrants and corrupt civil servants		
	under existing laws.	D 11 000	
	B. It is impossible to ban or censor material	President Office	The Working
	related to communal conflict in Rakhine		Committee for
	State on the internet. Therefore, the	Union Government	Drawing Long-Term
	Government should regularly release	D 111 G	Strategic Plans
	factual and timely information	Rakhine State	
	concerning events in Rakhine State.	Government	
	Inability to do so will allow instigators		
	on both sides to spread rumors, thereby worsening the situation. Recent events		
	indicate that the delay in releasing an		
	official account of the situation created		
	an opportunity for instigators on both		
	sides to propagate rumors that fuelled		
	further violence.		
	C. The communal violence in Rakhine	President Office	The Working
	State is monitored both locally and by		Committee for
	the international community. Some	Union Government	Drawing Long-Term
	countries, such as those in ASEAN, are		

	attempting to internationalize the issue.	Rakhine State	Strategic Plans
	It is insufficient for the Myanmar	Government	
	Government to claim this is a domestic		
	problem; the Government needs to		
	demonstrate it is capable of resolving		
	the problem internally, and publicize its		
	actions through regular news updates.		
	Even the diplomatic community in		
	Yangon wrongly blames the		
	Government based on information		
	obtained from the internet and other		
	social media outlets. In situations such		
	as this, attempts to control such media		
	outlets will only worsen the situation.		
	Instead, the Government should release		
	accurate, factual accounts as well as		
	ensure greater openness and		
	transparency, except when doing so		
	affects national security. Briefing the		
	media and issuing news bulletins on a		
	regular basis would help greatly in		
	combating misinformation and rumors.		
	D. One of the main reasons why the	President Office	The Working
	conflict escalated in June, August and		Committee for
	September is because the Government	Union Government	Drawing Long-Term
	did not have sufficient information on	omon continuent	Strategic Plans
	Taing-Yin-Tha nationalist associations	Rakhine State	
	and their activities in order to take	Government	The Working
	precautionary measures. Consequently,		Committee for
	the Government needs to put in place		Restoration of
	mechanisms for obtaining timely and		Stability, Peace and
	accurate information on politically		Rule of Law
	active groups so that preventive		

Detailed Recommendations - Report of the Myanmar Government Special Commission on the Rakhine State

	measures can be implemented.	The Security and Law	
		Enforcement Working	
		Committee	